



Sheffield Clinical Commissioning Group



## SHEFFIELD HEALTH AND WELLBEING BOARD PAPER

**Report of:** Julie Dore, Leader of Sheffield City Council and Co-Chair of the Sheffield Health and Wellbeing Board

**Date:** 27 June 2013

**Subject:** Sheffield Health and Wellbeing Board Response to the Fairness Commission

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### Summary:

- The Fairness Commission was set up by Sheffield City Council with an independent chair to “make a non-partisan strategic assessment of the nature, extent, causes and impact of inequalities in the City and to make recommendations for tackling them.”
- The Fairness Commission report was published on 30<sup>th</sup> January 2013 and included both principles as part of the Sheffield Fairness Framework as well as a range of recommendations.
- Four recommendations were directed specifically at the Health and Wellbeing Board, with many other recommendations having relevance for the Board.
- This report recommends ways in which the Health and Wellbeing Board in Sheffield can support the work of the Fairness Commission and seek to bring about fairness in all its areas of work.

### Questions for the Health and Wellbeing Board:

- Do Board members have any specific views or perspectives on the four recommendations that relate specifically to the Board’s role?

### Recommendations:

- That the Fairness Commission principles are endorsed in full by Sheffield’s Health and Wellbeing Board, and that Health and Wellbeing Board members commit, if they have not done so already as part of their respective organisations, to supporting and promoting fairness across Sheffield.

- That the Health and Wellbeing Board supports the actions detailed in section 3.3 which pertain to specific Fairness Commission recommendations for the Health and Wellbeing Board.
- That the Health and Wellbeing Board supports the actions detailed in section 3.4 which suggest ways the Health and Wellbeing Board can support recommendations not directly aimed at the Board.
- That the Health and Wellbeing Board undertakes to discuss further the respective responses of Sheffield City Council and NHS Sheffield Clinical Commissioning Group.

**Reasons for Recommendations:**

- The Fairness Commission is an important city-wide commission that received a vast range of information about fairness across the city. Both NHS Sheffield Clinical Commissioning Group and Sheffield City Council have signed up to the principles of the Fairness Commission, and it is important that the Health and Wellbeing Board, as a system leader for health and wellbeing in Sheffield, supports the principles and recommendations of the Commission.
- Four of the recommendations in the Fairness Commission's report are directed specifically at the Health and Wellbeing Board. It is important, therefore, that the Board provides a public response to the recommendations and works to bring about fairness across Sheffield.

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**Background Papers:**

- The full Fairness Commission report: [www.sheffield.gov.uk/fairnesscommission](http://www.sheffield.gov.uk/fairnesscommission).
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# SHEFFIELD HEALTH AND WELLBEING BOARD RESPONSE TO THE FAIRNESS COMMISSION

## 1.0 SUMMARY

- 1.1 The Fairness Commission was set up by Sheffield City Council with an independent chair to “make a non-partisan strategic assessment of the nature, extent, causes and impact of inequalities in the City and to make recommendations for tackling them.”
- 1.2 The Fairness Commission report was published on 30<sup>th</sup> January 2013 and included both principles as part of the Sheffield Fairness Framework as well as a range of recommendations.
- 1.3 Four recommendations were directed specifically at the Health and Wellbeing Board, with many other recommendations having relevance for the Board.
- 1.4 This report recommends ways in which the Health and Wellbeing Board in Sheffield can support the work of the Fairness Commission and seek to bring about fairness in all its areas of work.

## 2.0 WHAT DOES THIS MEAN FOR SHEFFIELD PEOPLE?

- 2.1 Sheffield people deserve a free and fair society, and the Fairness Commission was set up with the ambition of making Sheffield the fairest city in the United Kingdom. As the system leader in health and wellbeing in Sheffield, the Health and Wellbeing Board has a crucial role to play in bringing about fairness in the city. By supporting the work of the Fairness Commission, the Health and Wellbeing Board will work to bring about long-term positive outcomes for the people of Sheffield. This is supported by the Board’s Joint Health and Wellbeing Strategy which seeks to bring about a healthy and successful city.

## 3.0 MAIN BODY OF THE REPORT

### 3.1 Background to the Fairness Commission

- 3.1.1 The Fairness Commission was set up by Sheffield City Council with an independent chair to “make a non-partisan strategic assessment of the nature, extent, causes and impact of inequalities in the City and to make recommendations for tackling them.”
- 3.1.2 The Fairness Commission report was published on 30<sup>th</sup> January 2013. There are two key aspects to implementing the report:
  - **The Sheffield Fairness Framework:** The report says that the Sheffield approach to fairness should be governed by ten principles. They are intended as guidelines for policy makers and citizens, now and in the future, a framework within which the city can gradually be made a fairer one.
  - **Recommendations:** The Commission made recommendations covering 27 issues. The recommendations are both deliberately aspirational – setting out a clear vision for the city across each of the Commission’s themes – and diverse in nature.
- 3.1.3 The Sheffield Executive Board has agreed that it will oversee progress in achieving the goals to make Sheffield a fairer city and integrate the annual progress report in to the State of Sheffield report.
- 3.1.4 Alan Walker, the Chair of the Fairness Commission, wrote to the main agencies in the city asking them to identify how they can and will implement and embed the recommendations in their organisations.

3.1.5 Both NHS Sheffield Clinical Commissioning Group and Sheffield City Council are submitting formal responses to Alan Walker's request. As the overarching system leader for health and wellbeing in Sheffield, these responses are of core interest for the Health and Wellbeing Board. Moreover, some of the Fairness Commission's recommendations are directed specifically at the Health and Wellbeing Board.

## 3.2 Principles of the Sheffield approach to fairness

3.2.1 The following ten principles were set out in the Fairness Commission's report (more detail is provided on pages 34-35 of the full report):

1. Those in greatest need should take priority.
2. Those with the most resources should make the biggest contributions.
3. The commitment to fairness must be for the long-term.
4. The commitment to fairness must be across the whole city.
5. Preventing inequalities is better than trying to cure them.
6. To be seen to act in a fair way as well as acting fairly.
7. Civic responsibility - all residents to contribute to making the city fairer and for all citizens to have a say in how the city works.
8. An open continuous campaign for fairness in the city.
9. Fairness must be a matter of balance between different groups, communities and generations in the city.
10. The city's commitment to fairness must be both demonstrated and monitored in an annual report.

3.2.2 Many of these principles are already supported by existing work of the Health and Wellbeing Board or form part of the Board's work plan for 2013-14. For example:

- Outcome 3 of the Joint Health and Wellbeing Strategy is entitled 'Health Inequalities are Reducing.' Tackling health inequalities is a clear public health concern for the city, and the revised Joint Health and Wellbeing Strategy (due September 2013) will have a series of actions and indicators that will seek to bring about progress in this area.
- The Joint Health and Wellbeing Strategy is clear in its emphasis on long-term prevention and early intervention, focussing on individuals' early and future needs not just on cures.
- The consultation and events held so far in 2013 surrounding the production of the Joint Strategic Needs Assessment and Joint Health and Wellbeing Strategy have tried to garner the opinion of a range of different groups, communities and generations in the city.

3.2.3 It is recommended that these principles are endorsed in full by Sheffield's Health and Wellbeing Board, and that Health and Wellbeing Board members commit, if they have not done so already as part of their respective organisations, to supporting and promoting fairness across Sheffield.

## 3.3 Fairness Commission recommendations specifically related to the Health and Wellbeing Board

3.3.1 A few of the Fairness Commission recommendations had specific asks of the Health and Wellbeing Board. These are included in the table below along with suggestions about how the Board might fulfil the recommendation.

	<b>Recommendation</b>	<b>Suggested Health and Wellbeing Board Action</b>
1.	<p>Health and Wellbeing Board members must fully utilise their individual and collective position, influence and resources, including:</p> <ul style="list-style-type: none"> <li>▪ Addressing the wider determinants of health.</li> <li>▪ Challenging Government and partners in the city (e.g. employers) to contribute to a holistic approach to wellbeing and stand up for the city's health needs.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Health and Wellbeing Board to continue to support the emphasis of the Joint Health and Wellbeing Strategy on the wider determinants of health, especially outcome 1 ('Sheffield is a healthy and successful city'), and the work programmes which look beyond typical health issues, for example the 'Health and Employment' work programme.</li> <li>▪ Health and Wellbeing Board to continue to support its ongoing communications plan, which aims to communicate, engage with and influence many different organisations and individuals across the city and nationally about the importance of health and wellbeing for all people, organisations and sectors.</li> <li>▪ Health and Wellbeing Board to resolve to lobby Government and key city-wide partners where appropriate to stand up for what is best for Sheffield people. Health and Wellbeing Board to pursue the links with NHS England through its specific representation on the Board.</li> <li>▪ Health and Wellbeing Board simultaneously to invite Government and key city-wide partners to actively consider the Board's role as a system leader in Sheffield and asks such partners to approach the Board if there are ways in which they see the Board as assisting in their work to improve health and wellbeing in the city.</li> <li>▪ While the Health and Wellbeing Board does recognise, particularly through its Joint Strategic Needs Assessment, the unavoidable impact of the budget cuts on the wider determinants of health, the Board nonetheless to resolve to work to mitigate these where it can and to address the wider determinants of health through efficient and effective commissioning.</li> </ul>
2.	<p>Health and Wellbeing Board members must use the Joint Strategic Needs Assessment to better understand the equity of the health spend in Sheffield.</p>	<ul style="list-style-type: none"> <li>▪ Health and Wellbeing Board to commission a specific analysis of the equity of health spend in the city.</li> </ul>
3.	<p>Health and Wellbeing Board partners from the Clinical Commissioning Group and Sheffield City Council must ensure that health spending in the city is more fairly utilised.</p>	<ul style="list-style-type: none"> <li>▪ See above. Once the analysis of the equity of health spend in the city is complete, Health and Wellbeing Board to oversee the fair utilisation of health spend in the city.</li> </ul>
4.	<p>Health and Wellbeing Board should play a stronger, leading role in addressing the wellbeing issues associated with work.</p>	<ul style="list-style-type: none"> <li>▪ The 'Health and Employment' work programme of the Joint Health and Wellbeing Strategy builds on and supports the city's Work and Health Plan. The Health and Wellbeing Board to support this work and receive annual reports back about its progress as well as any other ad hoc reports as appropriate.</li> <li>▪ NHS Sheffield Clinical Commissioning Group and Sheffield City Council to promote wellbeing in their workforce, which would include supporting carers to be at work.</li> </ul>

3.3.2 It is recommended that the Health and Wellbeing Board supports all of the suggested actions detailed in the table above.

### 3.4 Fairness Commission recommendations that the Health and Wellbeing Board can influence

3.4.1 While there are only four recommendations directed specifically at the Health and Wellbeing Board, there are several areas that the Health and Wellbeing Board could work to influence. The table below is not definitive with regards to the Health and Wellbeing Board's potential role (particularly as the work of NHS Sheffield Clinical Commissioning Group and Sheffield City Council covers a number of areas), but it pertains to the most relevant recommendations where the Health and Wellbeing Board might be able to play a specific role.

	<b>Recommendation</b>	<b>Suggested Health and Wellbeing Board Action</b>
1.	<ul style="list-style-type: none"> <li>▪ NHS and SCC Prevent health and wellbeing problems from occurring.</li> <li>▪ Initiatives addressing the wider determinants of health.</li> <li>▪ Removing barriers to health services which are disproportionately experienced by some communities.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Seek assurance when receiving commissioning plans from NHS England, NHS Sheffield CCG and Sheffield City Council that the plans address these issues.</li> </ul>
2.	<ul style="list-style-type: none"> <li>▪ Promote women's health in general, pre-pregnancy, in pregnancy and after giving birth.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Support the 'Good Start in Life' work programme of the Joint Health and Wellbeing Strategy.</li> </ul>
3.	<ul style="list-style-type: none"> <li>▪ Increase in primary and community care.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Support the 'Supporting People At or Closer to Home' work programme of the Joint Health and Wellbeing Strategy.</li> </ul>
4.	<ul style="list-style-type: none"> <li>▪ Health, care and public health services are of a consistent, high quality services across all areas of the city.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Support this as part of actions related to outcome 5 of the Joint Health and Wellbeing Strategy: 'Services are innovative, affordable, and provide good value for money'.</li> <li>▪ Healthwatch member of the Health and Wellbeing Board to feed in service user and citizen experience to continue to improve services across all areas of the city.</li> </ul>
5.	<ul style="list-style-type: none"> <li>▪ Recommendations related to Mental Health and Wellbeing.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Support all recommendations on mental health and wellbeing through the 'Building Mental Health, Wellbeing and Emotional Resilience' work programme of the Joint Health and Wellbeing Strategy.</li> </ul>
6.	<ul style="list-style-type: none"> <li>▪ Recommendations related to carers.</li> </ul>	<ul style="list-style-type: none"> <li>▪ NHS Sheffield Clinical Commissioning Group and Sheffield City Council to seek to be supportive employers of carers.</li> <li>▪ Support effective commissioning across the peace with regard to young carers, respite care, 'hidden carers', and so on.</li> <li>▪ Commit to jointly reviewing the current carers' strategy and identifying clear actions for the partners.</li> </ul>
7.	<ul style="list-style-type: none"> <li>▪ Recommendations related to good quality jobs.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Support the 'Health and Employment' work programme as part of the Joint Health and Wellbeing Strategy, including its work with the Core Cities.</li> </ul>
8.	<ul style="list-style-type: none"> <li>▪ Recommendations</li> </ul>	<ul style="list-style-type: none"> <li>▪ Work to discuss with Government the health and wellbeing</li> </ul>

	Recommendation	Suggested Health and Wellbeing Board Action
	related to social security.	impacts of its social security and welfare policies. <ul style="list-style-type: none"> <li>Support the 'Health and Employment' work programme as part of the Joint Health and Wellbeing Strategy, including its work with the Core Cities.</li> </ul>
9.	<ul style="list-style-type: none"> <li>Recommendations related to support and advice.</li> </ul>	<ul style="list-style-type: none"> <li>As well as supporting general and specialist advice, the Health and Wellbeing Board will work with Healthwatch and VoiceAbility's NHS Complaints Advocacy Service to ensure that the voice of the service user and citizen is heard and responded to in matters of health and wellbeing. Healthwatch's role includes being at the centre of a 'network of networks' which may include being part of a network of general and specialist advice services.</li> </ul>
10.	<ul style="list-style-type: none"> <li>Recommendations related to food.</li> </ul>	<ul style="list-style-type: none"> <li>Support the 'Food and Physical Activity' work programme as part of the Joint Health and Wellbeing Strategy.</li> </ul>
11.	<ul style="list-style-type: none"> <li>Recommendations related to early years.</li> </ul>	<ul style="list-style-type: none"> <li>Support the 'A Good Start in Life' work programme as part of the Joint Health and Wellbeing Strategy.</li> </ul>
12.	<ul style="list-style-type: none"> <li>Citizen involvement in public services – apply a co-production approach more widely.</li> </ul>	<ul style="list-style-type: none"> <li>Since its inception the Health and Wellbeing Board has sought to communicate clearly and transparently about what it does. Its JSNA and launch events invited a range of people to talk about different issues and identify needs, and its current (June 2013) consultation on the Joint Health and Wellbeing Strategy is reaching a wide variety of different groups. The Health and Wellbeing Board to continue with its open and engaging approach.</li> </ul>

3.4.2 It is recommended that the Health and Wellbeing Board supports all of the suggested actions detailed in the table above.

### 3.5 Legal and financial implications

3.5.1 There are no specific legal or financial implications of approving the recommendations outlined in this report, other than ones already approved.

## 4.0 QUESTIONS FOR THE BOARD

4.1 Do Board members have any specific views or perspectives on the four recommendations that relate specifically to the Board's role (see section 3.3 of this report):

- Health and Wellbeing Board members must fully utilise their individual and collective position, influence and resources, including:*
    - Addressing the wider determinants of health.*
    - Challenging Government and partners in the city (e.g. employers) to contribute to a holistic approach to wellbeing and stand up for the city's health needs.*
- Health and Wellbeing Board members must use the Joint Strategic Needs Assessment to better understand the equity of the health spend in Sheffield.*
- Health and Wellbeing Board partners from the Clinical Commissioning Group and Sheffield City Council must ensure that health spending in the city is more fairly utilised.*
- Health and Wellbeing Board should play a stronger, leading role in addressing the wellbeing issues associated with work.*

## **5.0 RECOMMENDATIONS**

- 5.1 That the Fairness Commission principles are endorsed in full by Sheffield's Health and Wellbeing Board, and that Health and Wellbeing Board members commit, if they have not done so already as part of their respective organisations, to supporting and promoting fairness across Sheffield.
- 5.2 That the Health and Wellbeing Board supports the actions detailed in section 3.3 which pertain to specific Fairness Commission recommendations for the Health and Wellbeing Board.
- 5.3 That the Health and Wellbeing Board supports the actions detailed in section 3.4 which suggest ways the Health and Wellbeing Board can support recommendations not directly aimed at the Board.
- 5.4 That the Health and Wellbeing Board undertakes to discuss further the respective responses of Sheffield City Council and NHS Sheffield Clinical Commissioning Group.

## **6.0 REASONS FOR THE RECOMMENDATIONS**

- 6.1 The Fairness Commission is an important city-wide commission that received a vast range of information about fairness across the city. Both NHS Sheffield Clinical Commissioning Group and Sheffield City Council have signed up to the principles of the Fairness Commission, and it is important that the Health and Wellbeing Board, as a system leader for health and wellbeing in Sheffield, supports the principles and recommendations of the Commission.
- 6.2 Four of the recommendations in the Fairness Commission's report are directed specifically at the Health and Wellbeing Board. It is important, therefore, that the Board provides a public response to the recommendations and works to bring about fairness across Sheffield.